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North Cascades National Park Service Complex in the State of Washington, and for other purposes.

S. 2204. An act to implement the Inter-American Convention on International Commercial Arbitration.

S. 2843. An act to amend the Federal Food, Drug, and Cosmetic Act to authorize abbreviated new animal drug applications and to amend title 35, United States Code, to authorize the extension of the patents for animal drug products.

S.J. Res. 303. Joint resolution to designate the month of October 1988 as "National Lupus Awareness Month".

S.J. Res. 325. Joint resolution designating the third week in May 1989 as "National Tourism Week".

On November 17, 1988:

S. 795. An act to provide for the settlement of water rights claims of the La Jolla, Rincon, San Pasqual, Pauma, and Pala Bands of Mission Indians in San Diego County, California, to authorize the lining of the All American Canal, and for other purposes.

S. 2100. An act to provide for the conservation and development of water and related resources, to authorize the United States Army Corps of Engineers to construct various projects for improvements to rivers and harbors of the United States, and for other purposes.

S. 2102. An act to prohibit the licensing of certain facilities on portions of the Salmon and Snake Rivers in Idaho, and for other purposes.

S. 2186. An act to improve the efficiency and effectiveness of management of public buildings.

S. 2209. An act to authorize appropriations to the National Aeronautics and Space Administration for research and development, space flight, control and data communications, construction of facilities, and research and program management, and for other purposes.

S. 2215. An act to amend and extend the Office of Federal Procurement Policy Act, and for other purposes.

S. 2470. An act to promote energy conservation and technology competitiveness in the American steel and aluminum industries.

S.J. Res. 327. Joint resolution commemorating January 28, 1989, as a "National Day of Excellence" in honor of the crew of the space shuttle *Challenger*.

S.J. Res. 332. Joint resolution to designate the period commencing December 11, 1988, and ending December 17, 1988, as "National Drunk and Drugged Driving Awareness Week".

S.J. Res. 352. Joint resolution designating September 24, 1989, as "United States Marshalls Bicentennial Day".

S.J. Res. 365. Joint resolution to designate January 28, 1989, as "National Challenger Center Day" to honor the crew of the space shuttle *Challenger*.

On November 18, 1988:

S. 11. An act to amend title 38, United States Code, to establish certain procedures for the adjudication of claims for benefits under laws adminis-

tered by the Veterans' Administration; to apply the provisions of section 553 of title 5, United States Code, to rule-making procedures of the Veterans' Administration; to establish a Court of Veterans' Appeals and to provide for judicial review of certain final decisions of the Board of Veterans' Appeals; to provide for the payment of reasonable fees to attorneys for rendering legal representation to individuals claiming benefits under laws administered by the Veterans' Administration; to increase the rates of compensation payable to veterans with service-connected disabilities; and to make various improvements in veterans' health, rehabilitation, and memorial affairs programs; and for other purposes.

S. 2030. An act to amend the Marine Protection, Research, and Sanctuaries Act of 1972 to provide for termination of ocean dumping of sewage sludge and industrial waste, and for other purposes.

S. 2049. An act to amend title 38, United States Code, to improve the education, home loan guaranty, and other programs of the Veterans' Administration; and for other purposes.

S. 2840. An act to provide for the designation and conservation of certain lands in the States of Arizona and Idaho, and for other purposes.

¶129.150 BILLS DISAPPROVED AFTER SINE DIE ADJOURNMENT

The President announced his disapproval of the following bills with memorandums of disapproval as follows:

H.R. 3621

MEMORANDUM OF DISAPPROVAL

I am withholding my approval of H.R. 3621, which would establish, among other things, an Indian Development Finance Corporation that would be authorized to provide development capital to Indian businesses that meet certain criteria. The bill would have created an expensive and unnecessary new bureaucracy and duplicated currently existing programs. It would not have addressed the underlying problems of economic development in Indian country. Finally, the legislation places the Government at risk of substantial financial loss and does not provide sufficient authority for governmental oversight of the financial activities that could result in such loss.

Instead of creating a new institution to deliver additional capital, I believe that we need to better utilize existing sources of capital, including such Federal programs as the Indian Financing Act. In this regard, I recently signed Public Law 100-442, which increased the ceiling on guaranteed loans for Indian businesses under the Indian Financing Act from \$200 million to \$500 million, raised the limitation on loan guarantees to individual Indian and Indian economic enterprises from \$350,000 to \$500,000, and provided

other means for reservation economic development. Sufficient authority, therefore, exists to carry out the activities envisioned in H.R. 3621.

I would also emphasize that H.R. 3621, with its further proliferation of Federal credit programs, is contrary to this Administration's long-standing and ongoing efforts to manage more effectively Federal credit programs.

Because this legislation takes the wrong approach to Indian economic development, I am withholding my approval of H.R. 3621. I note that this bill also contains an unrelated and beneficial provision relating to the transfer of Federal land in Southern California to several bands of Southern California Mission Indians. My disapproval of H.R. 3621 does not affect this needed legislation, which was also included in H.R. 2677, an omnibus Indian affairs bill that I have already approved.

RONALD REAGAN.

THE WHITE HOUSE, November 2, 1988.

H.R. 3966

MEMORANDUM OF DISAPPROVAL

I am withholding my approval of H.R. 3966, the "Children's Television Act of 1988". This bill would limit the amount of advertising during children's television programs to between 10½ and 12 minutes per hour. It would also require the Federal Communications Commission, when reviewing an application for renewal of a television broadcast license, to consider whether the broadcaster has "served the educational and informational needs of children in its overall programming".

This Administration has firmly supported the re-establishment of government and private sector policies sensitive to the needs of children and of the family. While I applaud efforts to increase the amount and quality of children's television programming, the Constitution simply does not empower the Federal Government to oversee the programming decisions of broadcasters in the manner prescribed by this bill.

Conditioning license renewals upon the Federal Government's determination as to the adequacy of a licensee's programming would violate the First Amendment. It would inhibit broadcasters from offering innovative programs that do not fit neatly into regulatory categories and discourage the creation of programs that might not satisfy the tastes of agency officials responsible for considering license renewals.

The bill's limitation on advertising revenue for certain types of programming places the Federal Government in the inappropriate position of favoring certain kinds of programming over others. This type of government regulation may well undermine its stated purpose by discouraging commercial networks from financing quality children's programming. In addition, it raises constitutional issues both by