

third year under S. 607, combined funding would be \$290 million, a 67 percent increase from the current budget year. Under present fiscal conditions, unrestrained increases of this magnitude—no matter how worthy the programs—are unacceptable.

Legislation that provides for Federal support of public broadcasting at realistic and reasonable levels and that provides public broadcasters with the means and incentives to explore alternative revenue sources would be both appropriate and welcome. If, however, we are to succeed in reducing Federal spending—as we must—the levels of spending contemplated by S. 607 cannot be justified.

In withholding my approval of S. 607, I want to emphasize that the continued operations of the Corporation for Public Broadcasting are not at risk. Funds for the Corporation have already been appropriated for 1985 and 1986, and funds for 1987 are contained in H.R. 6028, the Labor-Health and Human Services-Education 1985 appropriations bill, which recently passed both Houses of Congress.

I vetoed an earlier version of this legislation on August 29, 1984, for precisely the same reasons that I am withholding my approval of S. 607. I will continue to oppose and reject bills of this nature until and unless Congress presents me with a bill that is consistent with sound budget policy. This one is certainly not, and I decline to approve it.

RONALD REAGAN.

THE WHITE HOUSE, October 19, 1984.

S. 1097

MEMORANDUM OF DISAPPROVAL

I have withheld my approval from S. 1097, the "National Oceanic and Atmospheric Administration's Atmospheric and Oceanic Research and Services Act of 1984." S. 1097 would, among other things, authorize appropriations for various National Oceanic and Atmospheric Administration (NOAA) programs for fiscal year 1985, for which appropriations have already been enacted.

S. 1097 also contains, however, a number of undesirable provisions that would unduly effect the ability of the Department of Commerce to manage its programs responsibly and effectively. The provisions in Title VI concerning the closings and consolidations of National Weather Service offices are particularly onerous and would have the effect of virtually precluding the consolidation or closing of such offices, even when such closings or consolidations are fully justified.

In addition, S. 1097 contains other highly objectionable provisions concerning the Department's activities. Section 205 of S. 1097 would result in excessive and unjustifiable delays in Department contracting-out activities, even when such contracting would be

in the clear interest of the Nation's taxpayers. And, Section 202(b), which concerns the weather satellite program, is objectionable because it would lessen the Secretary of Commerce's discretion in managing that program, as well as require the inefficient use of a government asset.

This act represents an unwarranted intrusion by Congress into matters normally and properly within the management discretion of the Executive branch. In the interest of efficient and economical conduct of government activities, therefore, I am constrained to withhold my approval of S. 1097.

RONALD REAGAN.

THE WHITE HOUSE, October 19, 1984.

S. 2166

MEMORANDUM OF DISAPPROVAL

I am withholding my approval of S. 2166, the "Indian Health Care Amendments of 1984," which would extend and amend the Indian Health Care Improvement Act.

Although I fully support the intent and objectives of the Indian Health Care Improvement Act, I believe this bill is seriously deficient in fulfilling those goals. My disapproval of the bill will in no way affect the continued delivery of health care services to our country's Indian population. Earlier this month I signed the Continuing Resolution Appropriations Act for fiscal year 1985, which includes \$855 million for the Indian Health Service, an increase of \$30 million over the prior year.

A number of serious flaws in S. 2166 compel my disapproval of this bill. Two provisions are especially troublesome.

First, a provision that I find totally unacceptable would actually reduce access to health services for Indians. That provision would have the effect of making Indians residing in Montana ineligible for certain benefits of State and locally supported health programs until and unless the availability of such benefits from the Indian Health Service has been exhausted. In my view, this provision for Indian citizens of Montana would set a precedent for potentially changing the fundamental relationship of the Indian Health Service to State and local entities, as well as depriving eligible Indians of benefits that should be due them by virtue of their citizenship in the State. As a matter of both principle and precedent, I cannot accept this provision.

Second, the mechanism established in section 602(d) of the bill for effecting the removal of the Indian Health Service from the Health Resources and Services Administration (HRSA) is unconstitutional and can have no legal effect. The Department of Justice has advised me that the Congress may not constitutionally delegate to a

congressionally appointed body, such as the Commission on the Organizational Placement of the Indian Health Service established by this bill, the legislative authority to determine when legislation will take effect. Because section 602(d) does not comply with the clear requirements of the Constitution, I cannot give my approval to this bill.

Other serious flaws in S. 2166 that compel my disapproval would:

- duplicate existing authorities in most of its provisions;
- unnecessarily and wastefully change the organization of the Indian Health Service; and
- place increased emphasis on services that are not oriented toward the primary mission of the Indian Health Service.

The bill would allocate a significant portion of funding for various peripheral projects, such as unnecessary reports, interagency agreements, and regulations development. This would lead either to an unacceptable increase in total funding or to underfunding of the most critical area—provision of clinical health services to reservation Indians. The Administration has, on the other hand, proposed using most Indian health funds for this purpose, so that resources can be most effectively spent where the need is the greatest.

For all these reasons, I find S. 2166 unacceptable.

As I indicated earlier, the action I am taking will have no adverse impact on the delivery of health services to Indians living on or near a reservation because the existing provisions of the Snyder Act provide all necessary authority for such services. Since 1955, utilizing the Snyder Act authorities:

- 30 hospitals have been constructed;
- 30 clinics and 58 field health stations have been constructed;
- Annual admissions to Indian Health Service and contract hospitals have more than doubled; outpatient visits have multiplied by approximately eight times; and the number of dental services provided has increased ten-fold.

Even more important are the achievements in terms of improved health status, which is, after all, the goal of the Indian Health Service:

- The infant mortality rate has decreased by 77 percent and the maternal death rate by 86 percent;
- The death rate resulting from pneumonia and influenza has decreased by 73 percent; and
- Death from tuberculosis has been reduced by 94 percent and the incidence of new active tuberculosis has been reduced by 84 percent.

Over the last decade, the Federal Government has supported the Indian Health Service with over \$5 billion.

The last budget that I submitted to the Congress projected spending an additional \$4 billion through 1989.

My Administration's commitment to ensuring the continuing improvement of health services delivery to Indian people and Alaska natives is strong and clear.

RONALD REAGAN,
THE WHITE HOUSE, October 19, 1984.

MESSAGES FROM THE HOUSE

At 2:07 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that the House has agreed to the following resolution:

H. Res. 29. Resolution relative to the death of the Honorable Gillis W. Long, a Representative from the State of Louisiana.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-141. A communication from the Acting Assistant Secretary of the Army (Installations and Logistics), transmitting, pursuant to law, a report on the conversion of the U.S. Army Recruiting Center at Cameron Station, VA, and Fort Meade, MD, to performance by contract; to the Committee on Armed Services.

EC-142. A communication from the Secretary of Defense, transmitting, pursuant to law, a report on the status of efforts to resolve disputes connected with the establishment of the Regional Military Training Center in Honduras; to the Committee on Armed Services.

EC-143. A communication from the Secretary of the Federal Energy Regulatory Commission transmitting, pursuant to law, the final valuations of properties of certain carriers; to the Committee on Commerce, Science, and Transportation.

EC-144. A communication from the Comptroller General of the United States transmitting an analysis of issues concerning "acid rain"; to the Committee on Environment and Public Works.

EC-145. A communication from the Chairman of the Consumer Product Safety Commission transmitting, pursuant to law, a report on the results of an evaluation of the system of internal accounting and administrative control of the Commission; to the Committee on Governmental Affairs.

EC-146. A communication from the Secretary of the Postal Rate Commission dismissing a proposal to add a new category of mail; to the Committee on Governmental Affairs.

EC-147. A communication from the D.C. Auditor transmitting, pursuant to law, a report on overpayments to LaMancha, Inc.; to the Committee on Governmental Affairs.

EC-148. A communication from the Administrator of Veterans' Affairs transmitting, pursuant to law, a semiannual report of the Inspector General for the period April 1, 1984 through September 30, 1984; to the Committee on Governmental Affairs.

EC-149. A communication from the Deputy Assistant Secretary of Defense transmitting, pursuant to law, a notice for a

Computer Matching Program; to the Committee on Governmental Affairs.

EC-150. A communication from the Secretary of Education transmitting, pursuant to law, the Department's letter of assurance and annual statement to the President on internal controls at the Department of Education; to the Committee on Governmental Affairs.

EC-151. A communication from the Secretary of Education transmitting, pursuant to law, notice of completion of 1984 reviews of the Department's accounting systems; to the Committee on Governmental Affairs.

EC-152. A communication from the Assistant Attorney General for Administration transmitting, pursuant to law, a notice of intent to establish a new Privacy Act system of records; to the Committee on Governmental Affairs.

EC-153. A communication from the Acting Assistant Secretary for Health transmitting, pursuant to law, a report on a new system of records; to the Committee on Governmental Affairs.

EC-154. A communication from the Secretary of Health and Human Services transmitting, pursuant to law, the annual report of the Indian Health Care Improvement Act; to the Select Committee on Indian Affairs.

EC-155. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, a report under the Primary Care Block Grants Act; to the Committee on Labor and Human Resources.

EC-156. A communication from the Assistant Secretary of the Interior (Water and Science), transmitting, pursuant to law, a report on an application by the Rancho California Water District, CA, for a loan under the Small Reclamation Projects Act; to the Committee on Energy and Natural Resources.

EC-157. A communication from the Acting Under Assistant Secretary of Agriculture for International Affairs and Commodity Programs, transmitting, pursuant to law, the second quarterly commodity and country allocation table showing current programming plans for food assistance under title I/III of Public Law 480 for fiscal year 1985; to the Committee on Agriculture, Nutrition, and Forestry.

EC-158. A communication from the Comptroller General of the United States, transmitting, pursuant to law, a report on the President's third special message for fiscal year 1985; pursuant to Senate Resolution 45, referred jointly to the Committee on the Budget, the Committee on Appropriations, the Committee on Foreign Relations, the Committee on Armed Services, the Committee on Energy and Natural Resources, the Select Committee on Indian Affairs, the Committee on Labor and Human Resources, and the Committee on Governmental Affairs.

EC-159. A communication from the Deputy Secretary of Defense, transmitting, pursuant to law, the report on the civilian end strength for fiscal year 1984; to the Committee on Armed Services.

EC-160. A communication from the Secretary of Housing and Urban Development, transmitting, pursuant to law, the fiscal year 1984 annual report on the Department's Solar Energy and Energy Conservation Bank; to the Committee on Banking, Housing, and Urban Affairs.

EC-161. A communication from the Secretary of Housing and Urban Development, transmitting, pursuant to law, the fiscal year 1984 report on the Rental Rehabilita-

tion Program; to the Committee on Banking, Housing, and Urban Affairs.

EC-162. A communication from the Administrator of NASA transmitting, pursuant to law, a report on the recent establishment in NASA of an Office of Commercial Program; to the Committee on Commerce, Science, and Transportation.

EC-163. A communication from the Acting Secretary of Agriculture transmitting, pursuant to law, a report on a minor boundary adjustment to the Admiralty Island National Forest Monument to remove a mining operation therefrom; to the Committee on Energy and Natural Resources.

EC-164. A communication from the Secretary of Energy transmitting, pursuant to law, a report on activities to implement the alternative fuels production program; to the Committee on Energy and Natural Resources.

EC-165. A communication from the Secretary of Energy transmitting, pursuant to law, a report on certain actions taken under the Uranium Mill Tailings Radiation Control Act; to the Committee on Energy and Natural Resources.

EC-166. A communication from the Secretary of Energy transmitting pursuant to law, a report on the natural gas market; to the Committee on Energy and Natural Resources.

EC-167. A communication from the Acting Secretary of the Interior transmitting, pursuant to law, a report on the Salinity Control Program and the quality of water in the Colorado River basin; to the Committee on Energy and Natural Resources.

EC-168. A communication from the Fiscal Assistant Secretary of the Treasury transmitting, pursuant to law, a report on the statement of liabilities and other financial commitments of the U.S. Government; to the Committee on Finance.

EC-169. A communication from the Chairwoman of the U.S. International Trade Commission transmitting, pursuant to law, the 40th quarterly report on trade between the United States and the nonmarket economy countries; to the Committee on Finance.

EC-170. A communication from the Secretary of the Treasury transmitting, pursuant to law, the annual report of the U.S. Government for the fiscal year ended September 30, 1984; to the Committee on Finance.

EC-171. A communication from the Acting Director of the Defense Security Assistance Agency transmitting, pursuant to law, a secret report on the fiscal year 1984 operation of the special defense acquisition fund; to the Committee on Foreign Relations.

EC-172. A communication from the Chairman of the National Endowment for the Arts transmitting, pursuant to law, a report on the agency's system of internal control; to the Committee on Governmental Affairs.

EC-173. A communication from the Chairman of the Nuclear Regulatory Commission transmitting, pursuant to law, a report on the Commission's system of internal accounting and administrative control; to the Committee on Governmental Affairs.

EC-174. A communication from the Associate Director of the U.S. Information Agency transmitting, pursuant to law, a report on the Agency's internal controls; to the Committee on Governmental Affairs.

EC-175. A communication from the Staff Director of the Commission on Civil Rights transmitting, pursuant to law, a report on the Commission's system of internal con-